

Recent developments in children-related policies

"Rete Fiocchi in Ospedale" Roma, 27.06.2017

Raquel Cortés Herrera

Deputy Head of Unit "Disability and Inclusion"

DG Employment, Social Affairs and Inclusion





Context: main trends in child poverty

- Since 2010 child AROPE went slight down (27.5 to 26.9 %) but figures remain worrying
- Poverty is highest for children of lone parents, migrant/refugee children, Roma children, and children in large families
- Jobless parents are the main reason families and children poverty
- Clear disincentives to work for lone parents and second earners on low income, due to:
 - cost of childcare
 - articulation with benefits
- Significant social gradient registered for those children under 3 attending ECEC services



Main policy instruments in this context

- Commission Communication on "A EU Agenda for the Rights of the Child" (COM(2011)60 of 15.02.2017)
- Commission Recommendation of 20.02.2013 on "Investing in Children: breaking the cycle of disadvantage" (2013/112/EU)
- Commission Staff Working Document on "Taking stock of the 2013 Recommendation on Investing in children: breaking the cycle of disadvantage" (SWD(2017)258 of 26.04.2016)
- Communication from the Commission "Establishing European Pillar of Social Rights" (COM(2017)250 + SWD(2017)201 of 26.04.2017)
- Work-life balance initiative (Communication + proposal for a Directive) of 26.04.2017



2013 Investing in Children Recommendation

- Follows on UN Convention on the Rights of the Child (Resolution 44/25 of 20.11.1989)
- Part of the 2013 Social Investment Package (SIP)
- Pleads for a children rights-based, integrated and comprehensive approach towards children policies
- Promotes the idea of "progressive universalism": balance between universal and targeted policies
- Provides policy guidance and related indicators to help EU+MS focus on successful social investment for children
- It is structured around three main pillars:
 - 1. Access to resources
 - 2. Access to quality services
 - 3. Social and legal child participation

4



2013 IiC Recommendation – 1st pilar

- Support parents access to sufficient resources in the form of :
 - adequately paid work (tackle in-work poverty)
 - adequate income support, through:
 - tax reliefs or credits
 - family and child benefits
 - housing benefits
 - minimum income schemes



2013 IiC Recommendation – 2nd pilar

- Access to affordable, quality services:
 - day-care
 - health
 - housing
- Particular relevance of early childhood education and care (ECEC) services
- Importance of the 2002 Barcelona targets
- Development of parenting support services in order to foster deinstitutionalization







2013 IiC Recommendation – 3rd pilar

- Child participation in extracurricular activities:
 - sports
 - social clubs
 - cultural programmes
- Avoid "pay to play" practices
- Right to be heard: involvement of children in social services and legal decisions (i.e., divorce) affecting them



Means to support the implementation

- Social Open Method of Coordination (OMC):
 - improvement of EU indicators
 - exchanges of best practices thorugh the EPIC website
 - organisation of national seminars
 - 2014 study on conditional cash transfers
- European Semester:
 - Country Reports
 - Country Specific Recommendations (CSR)
- Funding







ESIF funding for the period 2014-2020

- ESF: 21.2 billion euro earmarked for social inclusion measures, of which:
 - 3.9 billion euro for access to services, including childcare
 - 8 billion euro for measures to prevent early school leaving
- ERDF: 11 billion euro planned for measures promoting social inclusion and 6 billion euro planned for investment in educational infrastructure
- Clearer link between funding priorities and Europe 2020 / European Semester CSRs
- Ex ante conditionalities: Roma inclusion, active inclusion, early school leaving
- New emphasis on partnership with NGO stakeholders (Code of Conduct gives NGOs a seat in the Monitoring Committees)



2017 Staff Working Document

- Stock-taking, backwards-looking document, which doesn't announce new actions / initiatives
- Focuses on implementation from 2013 to date: areas in which good progress was made and others where the is room for improvement
- Should provide useful guidance for further action at EU, national, regional and/or local level in this field



Main findings of the 2017 SWD

- Main risk factors for child poverty have remained fairly stable (exception: migration)
- Recommendation is still neither well-known nor properly used within the MS
- Great variety in trends and performances among MS
- The first two pillars of the Recommendation have been the most successful, but disappointing progress towards Barcelona targets
- The third pillar was much less successful need for urgent improvement
- Impact at EU level: European Semester + funding



European Pillar of Social Rights

- Framework for social upwards convergence towards better working and living conditions
- It builds on the current acquis, modernising and updating it without creating new rights
- It doesn't change the Treaty distribution of competences in the employment and social policy fields
- Initially conceived for Eurozone MS but open to all those that want to participate of this vision



Children within the Pillar's structure

- Chapter I.- Equal opportunities and access to the labour market
- Chapter II.- Fair working conditions
- Chapter III.- Social protection and inclusion
 - Principle 11. Childcare and support to children
 - a. Children have the right to affordable ECEC of good quality.
 - b. Children have the right to protection from poverty. Children from disadvantaged backgrounds have the right to specific measures to enhance equal opportunities.



Implementation of Principle 11

- Centre of gravity remain with the MS (national, regional or local level) and role of social partners is preserved
- Support action at EU level:
 - European Semester process, now supported by the Social Pillar Scoreboard
 - Support for high quality and affordable ECEC
 - Exchange of good practices through the EPIC platform
 - Financial support through various funding instruments (mainly ESIF)
 - PA on a child guarantee



Work-life balance Initiative

- Address obstacles to female labour market participation through:
 - better reconciliation of family and professional responsibilities
 - more equitable use of work-life balance arrangements bewteen women and men
- Mix of policy measures in 3 different areas:
 - 1. Gender-balanced leaves and flexible working arrangements
 - 2. Improving quality, affordability and access to care
 - 3. Addressing economic disincentives
- A legislative proposal, encompasing:
 - paternity leave
 - parental leave
 - carers' leave
 - flexible working arrangements



Thank you for your attention.

Any questions?